SECOND REGULAR SESSION

[P E R F E C T E D]

SENATE SUBSTITUTE FOR

SENATE BILL NO. 1057

95TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR SHIELDS.

Offered April 13, 2010.

Senate Substitute adopted, April 13, 2010.

Taken up for Perfection April 13, 2010. Bill declared Perfected and Ordered Printed, as amended.

5300S.04P

TERRY L. SPIELER, Secretary.

AN ACT

To repeal sections 32.028, 36.031, 36.050, 36.060, 36.150, 36.280, 36.370, 36.380, 36.390, 36.400, 43.040, 43.050, 58.445, 105.055, 301.716, 306.010, 306.161, 306.163, 306.165, 306.167, 306.168, 306.185, 306.227, 306.228, 306.229, 306.230, 306.232, 311.615, 407.924, 542.261, 544.157, 577.090, 621.015, and 650.005, RSMo, and to enact in lieu thereof thirty-two new sections relating to reorganization within certain state departments, with penalty provisions, an effective date for certain sections and an emergency clause for a certain section.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 32.028, 36.031, 36.050, 36.060, 36.150, 36.280, 36.370,

- 2 36.380, 36.390, 36.400, 43.040, 43.050, 58.445, 105.055, 301.716, 306.010, 306.161,
- 3 306.163, 306.165, 306.167, 306.168, 306.185, 306.227, 306.228, 306.229, 306.230,
- 4 306.232, 311.615, 407.924, 542.261, 544.157, 577.090, 621.015, and 650.005,
- 5 RSMo, are repealed and thirty-two new sections enacted in lieu thereof, to be
- 6 known as sections 21.940, 32.028, 36.031, 36.050, 36.060, 36.150, 36.280, 36.370,
- 7 36.380, 36.390, 36.400, 37.040, 37.600, 43.040, 43.050, 43.390, 58.445, 105.055,
- 8 301.716, 306.010, 306.165, 306.167, 306.168, 306.185, 311.615, 407.924, 542.261,
- 9 544.157, 577.090, 621.015, 621.075, and 650.005, to read as follows:

21.940. 1. There is established a "Health and Human Services

2 Transition Committee" to study and make recommendations by

- 3 December 31, 2010, on consolidating the departments of health and 4 senior services, mental health, and social services into one department.
- 5 2. The members of the committee shall consist of fourteen
- 6 members as follows:
- 7 (1) The directors of the departments of health and senior 8 services, mental health, and social services;
- 9 (2) Two members of the house of representatives, one from each 10 party, appointed by the speaker of the house of representatives;
- 11 (3) Two members of the senate, one from each party, appointed 12 by the president pro tem of the senate;
- 13 (4) Three representatives who are consumers or families of 14 consumers interested in the services provided by each of the 15 departments of health and senior services, mental health, and social 16 services;
- 17 (5) Three providers of services provided by the each of the 18 departments of health and senior services, mental health, and social 19 services;
- 20 (6) One public member; and
- 21 (7) The directors of the departments of health and senior 22 services, mental health, and social services; or the respective directors' 23 designees, who shall serve as ex-officio members of the committee.
- 3. Members shall serve on the committee without compensation. The departments of health and senior services, mental health, and social services shall provide technical and administrative support services for the committee. The duties of the committee are to make recommendations on:
- 29 (1) Efficiencies that could be made within programs 30 administered by the three departments;
- 31 (2) Any programs administered or overseen by the three 32 departments that should be eliminated, reduced, or combined with 33 another program or programs, particularly programs involving MO 34 HealthNet services; and
- 35 (3) A plan for reducing expenditures within each program 36 administered or overseen by the three departments for fiscal year 2012 37 from fiscal year 2011 levels at increments of five percent up to twenty-38 five percent.
- 39 4. The provisions of this section shall expire on January 1, 2011.

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32.028. 1. There is hereby created a department of revenue in charge of a director appointed by the governor, by and with the advice and consent of the senate. The department shall collect all taxes and fees payable to the state as provided by law.

- 5 2. The powers, duties and functions of the department of revenue, chapter 6 32, RSMo and others, are transferred by type I transfer to the department of 7 revenue. All powers, duties and function of the collector of revenue are 8 transferred to the director of the department by type I transfer and the position 9 of collector of revenue is abolished.
- 3. The powers, duties and functions of the state tax commission, chapter 138, RSMo and others, are transferred by type III transfer to the department of revenue.
- 4. All of the powers, duties and functions of the state tax commission relating to administration of the corporation franchise tax chapter 152, RSMo and others, are transferred by type I transfer to the department of revenue; provided, however, that the provision of section 138.430, RSMo relating to appeals from decisions of the director of revenue shall apply to these taxes.
- 5. All the powers, duties and functions of the highway reciprocity commission, chapter 301, RSMo, are transferred by type II transfer to the department of revenue.
 - 6. All the powers, duties and functions of the division of alcohol and tobacco control, chapters 311 and 407, are transferred by type I transfer to the department of revenue. The supervisor of the division shall be appointed by the governor with the advice and consent of the senate. The supervisor shall appoint such agents, assistants, deputies and inspectors as limited by appropriations. All employees shall have the qualifications provided by law and may be removed by the supervisor with the advice and consent of the director of the department, notwithstanding the provisions of section 311.670.

36.031. Any provision of law to the contrary notwithstanding, except for the elective offices, institutions of higher learning, the department of transportation, the department of conservation, those positions in the Missouri state highway patrol the compensation of which is established by subdivision (2) of subsection 2 of section 43.030, RSMo, and section 43.080, RSMo, [those positions in the Missouri state water patrol the compensation of which is established by section 306.229, RSMo,] those positions in the division of finance

and the division of credit unions compensated through a dedicated fund obtained from assessments and license fees under sections 361.170 and 370.107, RSMo, and those positions for which the constitution specifically provides the method of 10 11 selection, classification, or compensation, and the positions specified in subsection 1 of section 36.030, but including attorneys, those departments, agencies and 1213 positions of the executive branch of state government which have not been subject to these provisions of the state personnel law shall be subject to the provisions 14 of sections 36.100, 36.110, 36.120 and 36.130, and the regulations adopted 15 pursuant to sections 36.100, 36.110, 36.120 and 36.130 which relate to the 16 preparation, adoption and maintenance of a position classification plan, the 17 establishment and allocation of positions within the classification plan and the 18 use of appropriate class titles in official records, vouchers, payrolls and 19 communications. Any provision of law which confers upon any official or agency 20 21subject to the provisions of this section the authority to appoint, classify or 22establish compensation for employees shall mean the exercise of such authority subject to the provisions of this section. This section shall not extend coverage 23of any section of this chapter, except those specifically named in this section, to 24any agency or employee. In accordance with sections 36.100, 36.110, 36.120 and 2526 36.130, and after consultation with appointing authorities, the director of the 27division of personnel shall conduct such job studies and job reviews and establish 28 such additional new and revised job classes as the director finds necessary for 29 appropriate classification of the positions involved. Such classifications and the 30 allocation of positions to classes shall be maintained on a current basis by the division of personnel. The director of the division of personnel shall, at the same 31 time, notify all affected agencies of the appropriate assignment of each job 32classification to one of the salary ranges within the pay plan then applicable to 33 merit system agencies. The affected agencies and employees in the classifications 34 set pursuant to this section shall be subject to the pay plan and rates of 35 36 compensation established and administered in accordance with the provisions of 37this section, and the regulations adopted pursuant to this section, on the same basis as for merit agency employees. In addition, any elected official, institution 38 39 of higher learning, the department of transportation, the department of 40 conservation, the general assembly, or any judge who is the chief administrative officer of the judicial branch of state government may request the division of 41 personnel to study salaries within the requestor's office, department or branch of 42 state government for classification purposes.

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36.050. 1. The personnel advisory board and its functions, duties and powers prescribed in this chapter is transferred by type III transfer to the office of administration.

- 4 2. The personnel advisory board shall consist of seven members. Four members of the board shall be public members, citizens of the state who are not 5 state employees or officials, of good character and reputation, who are known to be in sympathy with the application of merit principles to public 8 employment. Two members shall be employees of state agencies covered by section 36.030 or section 36.031, one a member of executive management, and one a nonmanagement employee. [Members who are employees shall not participate 10 in disciplinary appeal decisions from their agencies.] The state equal 11 employment opportunity officer shall be a member of the board. No member of 12 the board, during the member's term of office, or for at least one year prior 13 thereto, shall be a member of any local, state or national committee of a political 14 party or an officer or member of a committee in any partisan political club or 15 organization, or hold, or be a candidate for, a partisan public office. An employee 16 member who leaves state employment or otherwise fails to further qualify for the 17 appointment shall vacate the position. 18
- 19 3. The members of the board shall be appointed by the governor by and 20 with the advice and consent of the senate. The three current members of the 21board serving terms which expire July 31, 1998, July 31, 2000, and July 31, 2002, 22shall continue to serve for the terms for which they were previously 23 appointed. One new public member shall be appointed for a term ending July 31, 1998, one employee member shall be appointed for a term ending July 31, 2000, 24and one employee member shall be appointed for a term ending July 31, 2526 2002. Thereafter, appointments of all members shall be for terms of six years. Any vacancy shall be filled by an appointment for the unexpired 27 term. Each member of the board shall hold office until such member's successor 28 is appointed and qualified. 29
 - 4. A member of the board is removable by the governor only for just cause, after being given a written notice setting forth in substantial detail the charges against the member and an opportunity to be heard publicly on the charges before the governor. A copy of the charges and a transcript of the record of the hearing shall be filed with the secretary of state.
 - 5. Each public member of the board shall be paid an amount for each day devoted to the work of the board which shall be determined by the commissioner

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- 37 of administration and filed with the reorganization plan of the office of 38 administration; provided, however, that such amount shall not exceed that paid to members of boards and commissions with comparable responsibilities. All 39 40 board members are entitled to reimbursement for necessary travel and other expenses pertaining to the duties of the board. Duties performed for the board 41 42 by any employee member of the board shall be considered duties in connection with the appointment of the individual, and such employee member shall suffer 43 44 no loss of regular compensation by reason of performance of such duties.
 - 6. The board shall elect from among its membership a chairman and vice chairman, who shall act as chairman in the chairman's absence. It shall meet at the times and places specified by call of the chairman, the governor, or the director. At least one meeting shall be held every three months. All regular meetings are open to the public. Notice of each meeting shall be given in writing to each member by the director. Two members shall constitute a quorum until January 1, 1997, thereafter, four members shall constitute a quorum for the transaction of official business.
 - 7. To assist in the performance of its duties the board may employ staff from funds appropriated for this purpose; provided, however, that this provision shall not be interpreted to limit the ability of the personnel director to provide assistance to the board.
 - 36.060. 1. In addition to the duties imposed upon it elsewhere in this chapter, it shall be the duty of the board:
- 3 (1) [To conduct hearings and render decisions on appeals as provided in 4 this act;
- 5 (2)] To make any investigation which it may consider desirable concerning 6 the administration of personnel subject to this law;
- 7 [(3)] (2) To hold regular meetings with appointing authorities to propose 8 methods of resolving general personnel problems;
- [(4)] (3) To make annual reports, and such special reports as it considers desirable, to the governor and the general assembly regarding personnel administration in the state service and recommendations there. These special reports shall evaluate the effectiveness of the personnel division and the appointing authority in their operations under this law;
- [(5)] (4) To make such suggestions and recommendations to the governor and the director relating to the state's employment policies as will promote morale, efficiency and uniformity in compensation of the various employees in the

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- [(6)] (5) To promulgate rules and regulations to ensure that no applicant or employee is discriminated against on the basis of race, creed, color, religion, national origin, sex, ancestry or handicap.
- 2. No rule or portion of a rule promulgated under the authority of this chapter shall become effective unless it has been promulgated pursuant to the provisions of section 536.024, RSMo.
- 36.150. 1. Every appointment or promotion to a position covered by this chapter shall be made on the basis of merit as provided in this chapter. Demotions in and dismissals from employment shall be made for cause under rules and regulations of the board uniformly applicable to all positions of employment. No appointment, promotion, demotion or dismissal shall be made because of favoritism, prejudice or discrimination. The regulations shall prohibit discrimination in other phases of employment and personnel administration and shall provide such remedy as is required by federal merit system standards for grant-in-aid programs [and is not provided in chapter 296, RSMo].
- 2. Political endorsements shall not be considered in connection with any
 such appointment.
 - 3. No person shall use or promise to use, directly or indirectly, for any consideration whatsoever, any official authority or influence to secure or attempt to secure for any person an appointment or advantage in appointment to any such position or an increase in pay, promotion or other advantage in employment.
- 16 4. No person shall in any manner levy or solicit any financial assistance or subscription for any political party, candidate, political fund, or publication, 17or for any other political purpose, from any employee in a position subject to this 18 chapter, and no such employee shall act as agent in receiving or accepting any 19 20 such financial contribution, subscription, or assignment of pay. No person shall use, or threaten to use, coercive means to compel an employee to give such 2122assistance, subscription, or support, nor in retaliation for the employee's failure 23to do so.
 - 5. No such employee shall be a candidate for nomination or election to any partisan public office or nonpartisan office in conflict with that employee's duties unless such person resigns, or obtains a regularly granted leave of absence, from such person's position.
- 6. No person elected to partisan public office shall, while holding such office, be appointed to any position covered by this chapter.

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7. Any officer or employee in a position subject to this chapter who purposefully violates any of the provisions of this section shall forfeit such office or position. If an appointing authority finds that such a violation has occurred, or is so notified by the director, this shall constitute cause for dismissal pursuant to section 36.390 and a final determination by the [board] administrative hearing commission as to the occurrence of a violation.

36.280. 1. An appointing authority may at any time assign an employee 2 from one position to another position in the same class in the appointing authority's division; except that, transfers of employees made because of a layoff, or shortage of work or funds which might require a layoff, shall be governed by the regulations. Upon making such an assignment the appointing authority shall forthwith give written notice of the appointing authority's action to the director. A transfer of an employee from a position in one division to a position in the same class in another division may be made with the approval of the director and of the appointing authorities of both divisions. No employee shall be transferred from 10 a position in one class to a position in another class of a higher rank or for which there are substantially dissimilar requirements for appointment unless the 11 employee is appointed to such latter position after certification of the employee's 12name from a register in accordance with the provisions of this chapter. Any 13 14 change of an employee from a position in one class to a position in a class of lower 15 rank shall be considered a demotion and shall be made only in accordance with 16 the procedure prescribed by section 36.380 for cases of dismissal. An employee 17 thus involuntarily demoted shall have the right to appeal to the [board] 18 administrative hearing commission pursuant to section 36.390.

2. An employee who has successfully served at least one year in a position not subject to subsection 1 of section 36.030, but which is subject to section 36.031, may be transferred to a position subject to subsection 1 of section 36.030 in the same class with the approval of the director and of the appointing authorities of both divisions, provided he or she possesses the qualifications and has successfully completed a noncompetitive examination for the position involved.

36.370. 1. An appointing authority may, for disciplinary purposes, suspend without pay any employee in his division for such length of time as he considers appropriate, not exceeding twenty working days in any twelve-month period except that this limitation shall not apply in the event of a terminal suspension given in conjunction with a dismissal. In case of a suspension, the

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director shall be furnished with a statement in writing specifically setting forth the reasons for such suspension. Upon request, a copy of such statement shall be furnished to such employee. With the approval of the director, any employee may be suspended for a longer period pending the investigation or trial of any charges against him. Any regular employee who is suspended for more than five working days shall have the right to appeal to the [board] administrative hearing commission as provided under section 36.390.

2. An appointing authority may not suspend without pay any employee in his division who is a member of the national guard and is engaged in the performance of duty or training in the service of this state at the call of the governor and as ordered by the adjutant general, but shall grant a leave of absence from duty without loss of time, pay, regular leave, impairment of efficiency rating, or of any other rights or benefits, to which otherwise entitled, and shall pay that employee his salary or compensation for the entire period of absence for that purpose.

36.380. An appointing authority may dismiss for cause any employee in his division occupying a position subject hereto when he considers that such action is required in the interests of efficient administration and that the good 3 of the service will be served thereby. No dismissal of a regular employee shall 5 take effect unless, prior to the effective date thereof, the appointing authority gives to such employee a written statement setting forth in substance the reason therefor and files a copy of such statement with the director. When it is not 8 practicable to give the notice of dismissal to an employee in person, it may be sent to the employee by certified or registered mail, return receipt requested, at his last mailing address as shown in the personnel records of the appointing 10 authority. Proof of refusal of the employee to accept delivery or the inability of 11 postal authorities to deliver such mail shall be accepted as evidence that the 12required notice of dismissal has been given. If the director determines that the 13 statement of reasons for the dismissal given by the appointing authority shows 14 that such dismissal does not reflect discredit on the character or conduct of the 15 employee, he may, upon request of the employee, approve reemployment under 16 17 section 36.240, in any class in which the employee has held regular status. Any 18 regular employee who is dismissed shall have the right to appeal to the [board] 19 administrative hearing commission as provided under section 36.390.

36.390. 1. An applicant whose request for admission to any examination has been rejected by the director may appeal to the [board] administrative

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hearing commission in writing within fifteen days of the mailing of the notice of rejection by the director, and in any event before the holding of the examination. The [board's] commission's decision on all matters of fact shall

- 7 2. Applicants may be admitted to an examination pending a consideration of the appeal, but such admission shall not constitute the assurance of a passing 9 grade in education and experience.
- 3. Any applicant who has taken an examination and who feels that he or 11 she has not been dealt with fairly in any phase of the examination process may request that the director review his or her case. Such request for review of any examination shall be filed in writing with the director within [thirty] fifteen 13 days after the date on which notification of the results of the examination was 14mailed to the applicant. A candidate may appeal the decision of the director in writing to the [board] administrative hearing commission. This appeal shall 16 be filed with the [board] administrative hearing commission within [thirty] fifteen days after date on which notification of the decision of the director was 18 mailed to the applicant. The [board's] commission's decision with respect to any changes shall be final, and shall be entered in the minutes. A correction in the rating shall not affect a certification or appointment which may have already been made from the register.
 - 4. An eligible whose name has been removed from a register for any of the reasons specified in section 36.180 or in section 36.240 may appeal to the [board] administrative hearing commission for reconsideration. Such appeal shall be filed in writing [at] with the [office of the director] administrative hearing commission within [thirty] fifteen days after the date on which notification was mailed to the [board] eligible. The [board] commission, after investigation, shall make its decision which shall be recorded in the minutes and the eligible shall be notified accordingly by the director.
 - 5. Any regular employee who is dismissed or involuntarily demoted for cause or suspended for more than five working days may appeal in writing to the [board] administrative hearing commission within thirty days after the effective date thereof, setting forth in substance the employee's reasons for claiming that the dismissal, suspension or demotion was for political, religious, or racial reasons, or not for the good of the service. [Upon such appeal, both the appealing employee and the appointing authority whose action is reviewed shall have the right to be heard and to present evidence at a hearing which, at the

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request of the appealing employee, shall be public. At the hearing of such appeals, technical rules of evidence shall not apply. After the hearing and consideration of the evidence for and against a suspension, demotion, or dismissal, the board shall approve or disapprove such action and may make any one of the following appropriate orders:

- 44 (1) Order the reinstatement of the employee to the employee's former 45 position;
 - (2) Sustain the dismissal of such employee;
 - (3) Except as provided in subdivisions (1) and (2) of this subsection, the board may sustain the dismissal, but may order the director to recognize reemployment rights for the dismissed employee pursuant to section 36.240, in an appropriate class or classes, or may take steps to effect the transfer of such employee to an appropriate position in the same or another division of service.
- 52 6. Any order by the board under subsection 5 of this section shall be a 53 final decision on the merits and may be appealed as provided in chapter 536, 54 RSMo.
 - 7. After an order of reinstatement has been issued and all parties have let the time for appeal lapse or have filed an appeal and that appeal process has become final and the order of reinstatement has been affirmed, the board shall commence a separate action to determine the date of reinstatement and the amount of back pay owed to the employee. This action may be done by hearing, or by affidavit, depositions, or stipulations, or by agreement on the amount of back pay owed. If the parties cannot reach an agreement as to how the parties shall be heard on this separate action, then the board shall decide on the method through its hearing officer. No hearing will be public unless requested to be public by the employee.
 - 8. The board shall establish such rules as may be necessary to give effect to the provisions of this section. The rules may provide that the board or the chairman of the board may delegate responsibility for the conduct of investigations and the hearing of appeals provided pursuant to any section of this chapter to a member of the board or to a hearing officer designated by the board. Such hearing officer shall have the power to administer oaths, subpoena witnesses, compel the production of records pertinent to any hearing, and take any action in connection with such hearing which the board itself is authorized to take by law other than making the final decision and appropriate order. When the hearing has been completed, the individual board member or the hearing

- officer who conducted the hearing shall prepare a summary thereof and recommend a findings of fact, conclusions of law, decision and appropriate order for approval of the board. The board may adopt such recommendations in whole or in part, require the production of additional testimony, reassign the case for rehearing, or may itself conduct such new or additional hearing as is deemed necessary prior to rendering a final decision. The board may also establish rules which provide for alternative means of resolving one or more of the types of appeals outlined in this section.
 - 9. The provisions for appeals provided in subsection 5 of this section for dismissals of regular merit employees may be adopted by nonmerit agencies of the state for any or all employees of such agencies.
 - 10. Agencies not adopting the provisions for appeals provided in subsection 5 of this section shall adopt dismissal procedures substantially similar to those provided for merit employees. However, these procedures need not apply to employees in policy-making positions, or to members of military or law enforcement agencies.]
 - [11.] 6. Hearings under this section shall be deemed to be a contested case and the procedures applicable to the processing of such hearings and determinations shall be those established by chapter 536, RSMo. Decisions of the [personnel advisory board] administrative hearing commission shall be final and binding subject to appeal by either party. Final decisions of the [personnel advisory board] administrative hearing commission pursuant to this subsection shall be subject to review on the record by the circuit court pursuant to chapter 536, RSMo.
- 36.400. The [board] administrative hearing commission, each [member of the board,] commissioner and the director shall have power to administer oaths, subpoena witnesses, and compel the production of books and papers pertinent to any investigation or hearing authorized by this law. Any person who shall fail to appear in response to a subpoena or to answer any question or produce any books or papers pertinent to any such investigation or hearing, or who shall knowingly give false testimony therein, shall be guilty of a misdemeanor.
 - 37.040. 1. By December 31, 2010, the commissioner of the office of administration shall issue a report to the general assembly that analyzes programs within every department that should be eliminated, reduced, or combined with another program or programs.

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members:

- 2. In order to conduct a complete analysis as required by subsection 1 of this section, the director of each department shall provide the commissioner with detailed information regarding the following:
- 9 (1) Efficiencies that could be made within programs 10 administered by the department;
- 11 (2) Any programs administered or overseen by the department 12 that should be eliminated, reduced, or combined with another program 13 or programs; and
- 14 (3) A plan for reducing expenditures within each program
 15 administered or overseen by the department for fiscal year 2012 from
 16 fiscal year 2011 levels at increments of five percent up to twenty-five
 17 percent.
 - 3. The provisions of this section shall expire on January 1, 2011.
- 37.600. 1. There is hereby established the "Commission on the Reorganization of State Health Care". The commission shall have as its purpose the study, review, and recommendation of creating a "Division of State Health Care" within the office of administration, which shall be dedicated to providing health care coverage for all state employees, dependents, and retirees and those recipients of programs provided in subsection 4 of this section. The commission shall consist of nineteen
- 9 (1) Two members of the senate, one appointed by the president 10 pro tem of the senate and one appointed by the senate minority floor 11 leader;
- 12 (2) Two members of the house of representatives, one appointed 13 by the speaker of the house of representatives and one appointed by 14 the house minority floor leader;
- 15 (3) The commissioner of the office of administration or the commissioner's designee;
- 17 (4) The director of the department of insurance, financial 18 institutions and professional registration or the director's designee;
- 19 (5) The director of the MO HealthNet division or the director's designee;
- 21 (6) The director of the department of health and senior services 22 or the director's designee;
- 23 (7) The director of the department of mental health or the

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24 director's designee;

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- 25(8) The director of the department of corrections or the director's 26 designee;
- 27 (9) The director of the department of social services or the 28 director's designee;
- 29 (10) The executive director of the Missouri consolidated health care plan or the director's designee; 30
- 31 (11) One member of the state highways and transportation 32 commission;
- 33 (12) One member of the state conservation commission; and
- (13) One member of the board of curators of the University of 34 Missouri; 35
- 36 (14) The commissioner of the coordinating board of higher 37 education or the commissioner's designee;
- (15) One representative of the public four-year institutions of 38 higher education, excluding the University of Missouri, appointed by 39 the governor with the advice and consent of the senate; and 40
- 41 (16) Two individual representatives of small business in this 42state, appointed by the governor with the advice and consent of the 43 senate.
- 2. Members of the commission shall be reimbursed for the actual and necessary expenses incurred in the discharge of the member's official duties. A chair of the commission shall be selected by the members of the commission and shall meet as necessary. Commission members shall not be related to any member of the general assembly or governor within the third degree of consanguinity. The office of 50administration shall provide technical, actuarial, and administrative support services as required by the commission.
 - 3. The commission shall designate a work group to provide analysis on the recommendations required of the commission consisting of members representing any health policy center or program from the public institutions of higher education in the state.
 - 4. The commission shall designate a work group consisting of members of the Missouri school boards association, the Missouri community colleges association, and small business organizations to provide analysis for recommendations of the second and third phase of the reorganization as described under subdivisions (3) and (4) of

61 subsection 5 of this section.

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- 5. The commission shall submit a report to the general assembly and governor by December 31, 2010, on the creation of a "Division of State Health Care" within the office of administration to serve, through three implementation phases, as the lead planning state entity for all health issues in the state. The commission's duties shall be as follows:
- 67 (1) Provide an analysis on whether the creation of a division of 68 state health care would:
 - (a) Remedy the current situation wherein the responsibility for health care policy, purchasing, planning, and regulation is spread among many different agencies and departments;
 - (b) Permit the state to maximize its purchasing power inasmuch as the state now has none of its health care purchasing coordinated;
 - (c) Minimize duplication and maximize administrative efficiency in the state's health care systems by removing overlapping functions and streamlining uncoordinated programs;
- (d) Allow the state to develop a better health care infrastructure that is more responsive to the consumers it serves while improving access to and coverage for health care; and
- 80 (e) Focus more attention and divisional procedures on the issue 81 of wellness, including diet, exercise, and personal responsibility;
- 82 (2) Make recommendations on granting the division of state 83 health care, during a first phase, the authority to carry out all powers, 84 duties, and functions previously performed by:
 - (a) The Mo HealthNet division under section 208.201;
- (b) The state highways and transportation commission, relating 87 to the furnishing of health insurance benefits to cover medical 88 expenses for members of the highways and transportation employees' 89 and highway patrol retirement system;
- 90 (c) The board of trustees of the Missouri consolidated health care 91 plan pursuant to chapter 103;
- 92 (d) The department of social services, relating to the 93 administration of a program to pay for health care for uninsured 94 children under sections 208.631 to 208.657;
- 95 (e) The state conservation commission, relating to the furnishing 96 of health insurance for department of conservation employees and their 97 dependents and retirees;

- 98 (f) The public four-year institutions of higher education, 99 excluding the University of Missouri, relating to the furnishing of 100 health insurance plans for employees of such institutions and their 101 dependents and retirees; and
- 102 (g) The board of curators of the University of Missouri, relating 103 to the furnishing of health insurance plans for employees of the 104 university system and their dependents and retirees;
- 105 (3) Investigate coordinating and purchasing health care benefit 106 plans, during a second phase, for employees of the public schools, 107 community colleges, political subdivisions of the state, and all such 108 employees' dependents; and
- 109 (4) Investigate the feasibility of creating and administering 110 insurance programs in a third phase for small businesses and the 111 uninsured in this state.
- 6. The provisions of this section shall expire on February 1, 2011.
 - 43.040. The superintendent shall appoint from the membership of the patrol one lieutenant colonel and [five] six majors, who shall have the same qualifications as the superintendent, and who may be relieved of the rank of lieutenant colonel or major, as the case may be, and the duties of the position by the superintendent at his pleasure.
 - 43.050. 1. The superintendent may appoint not more than [twenty-five]
 thirty-four captains and one director of radio, each of whom shall have the same
 qualifications as the superintendent, nor more than [sixty] sixty-eight
 lieutenants, and such additional force of sergeants, corporals and patrolmen, so
 that the total number of members of the patrol shall not exceed [nine hundred
 sixty-five] one thousand sixty-four officers and patrolmen and such numbers
 of radio personnel as the superintendent deems necessary.
- 8 2. In case of a national emergency the superintendent may name 9 additional patrolmen and radio personnel in a number sufficient to replace, 10 temporarily, patrolmen and radio personnel called into military services.
- 3. The superintendent may enter into an agreement with the Missouri gaming commission to enforce any law, rule, or regulation, conduct background investigations under the laws of this state, and enforce the regulations of licensed gaming activities governed by chapter 313, RSMo. A notice of either party to terminate or modify the provisions of such agreement shall be in writing and executed not less than one year from the effective date of the termination or

- 17 modification, unless mutually agreed upon by the superintendent and the
- 18 Missouri gaming commission. Members of the patrol hired in conjunction with
- 19 any agreement with the Missouri gaming commission shall not be subject to the
- 20 personnel cap referenced in subsection 1 of this section. If such agreement is
- 21 subsequently terminated or modified to reduce the number of personnel used in
- 22 such agreement, those members affected by such termination or modification shall
- 23 not be subject to the personnel cap referenced in subsection 1 of this section for
- 24 a period of five years.
- 4. Member positions of the patrol originally acquired in conjunction with
- 26 the community-oriented policing services federal grant or members assigned to
- 27 fulfill the duties established in sections 43.350 to 43.380 shall not be subject to
- 28 the personnel cap referenced in subsection 1 of this section.
- 5. Applicants shall not be discriminated against because of race, creed,
- 30 color, national origin or sex.
 - 43.390. 1. Notwithstanding the provisions of subsection 1 of
 - 2 section 43.025, there is hereby created within the Missouri state
- 3 highway patrol a "Division of Water Patrol".
- 4 2. The superintendent of the Missouri state highway patrol shall
- 5 appoint a director of the division of water patrol who shall be
- 6 responsible for the operation of the division.
- 7 3. The superintendent of the Missouri state highway patrol may
- 8 assign highway patrol members under the superintendent's command
- 9 to serve in the division of water patrol on a permanent or temporary
- 10 basis.
- 4. All officers assigned to the division of water patrol shall be
- 12 vested with the powers prescribed in sections 306.165, 306.167, and
- 13 **306.168.**
- 14 5. All salaries, expenses, and other costs relating to the
- 15 assignment of Missouri state highway patrol members to the division
- 16 of water patrol shall be paid within the limits of appropriations from
- 17 general revenue, the Missouri state water patrol fund established in
- 18 section 306.185, or from such other funding as may be authorized by the
- 19 general assembly.
 - 58.445. 1. If any person within a coroner's or medical examiner's
 - 2 jurisdiction dies within eight hours of, and as a result of, an accident involving
 - 3 a motor vehicle, the coroner or medical examiner shall report the death and

- 4 circumstances of the accident to the Missouri state highway patrol in writing. If
- 5 any person within a coroner's or medical examiner's jurisdiction dies within eight
- 6 hours of, and as a result of, an accident involving a motorized watercraft and was
- 7 thought to have been the operator of such watercraft, the coroner or medical
- 8 examiner shall report the death and circumstances of the accident to the Missouri
- 9 state highway patrol, water patrol division, in writing. The report required
- 10 by this subsection shall be made within five days of the conclusion of the tests
- 11 required in subsection 2 of this section.
- 12 2. The coroner or medical examiner shall make, or cause to be made, such
- 13 tests as are necessary to determine the presence and percentage concentration of
- 14 alcohol, and drugs if feasible, in the blood of the deceased. The results of these
- 15 tests shall be included in the coroner's or medical examiner's report to the state
- 16 highway patrol [or the Missouri state water patrol,] as required by subsection 1
- 17 of this section.

- 105.055. 1. No supervisor or appointing authority of any state agency
- 2 shall prohibit any employee of the agency from discussing the operations of the
- 3 agency, either specifically or generally, with any member of the legislature, state
- auditor, attorney general, or any state official or body charged with investigating
- 5 such alleged misconduct.
 - 2. No supervisor or appointing authority of any state agency shall:
- 7 (1) Prohibit a state employee from or take any disciplinary action
- 8 whatsoever against a state employee for the disclosure of any alleged prohibited
- 9 activity under investigation or any related activity, or for the disclosure of
- 10 information which the employee reasonably believes evidences:
- 11 (a) A violation of any law, rule or regulation; or
- 12 (b) Mismanagement, a gross waste of funds or abuse of authority, or a
- 13 substantial and specific danger to public health or safety, if the disclosure is not
- 14 specifically prohibited by law; or
- 15 (2) Require any such employee to give notice to the supervisor or
- 16 appointing authority prior to making any such report.
- 17 3. This section shall not be construed as:
- 18 (1) Prohibiting a supervisor or appointing authority from requiring that
- 19 an employee inform the supervisor or appointing authority as to legislative
- 20 requests for information to the agency or the substance of testimony made, or to
- 21 be made, by the employee to legislators on behalf of the employee to legislators
- 22 on behalf of the agency;

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- 23 (2) Permitting an employee to leave the employee's assigned work areas 24 during normal work hours without following applicable rules and regulations and 25 policies pertaining to leaves, unless the employee is requested by a legislator or 26 legislative committee to appear before a legislative committee;
- 27 (3) Authorizing an employee to represent the employee's personal opinions 28 as the opinions of a state agency; or
- 29 (4) Restricting or precluding disciplinary action taken against a state 30 employee if: the employee knew that the information was false; the information 31 is closed or is confidential under the provisions of the open meetings law or any 32 other law; or the disclosure relates to the employee's own violations, 33 mismanagement, gross waste of funds, abuse of authority or endangerment of the 34 public health or safety.
 - 4. As used in this section, "disciplinary action" means any dismissal, demotion, transfer, reassignment, suspension, reprimand, warning of possible dismissal or withholding of work, whether or not the withholding of work has affected or will affect the employee's compensation.
 - 5. Any employee may file an administrative appeal whenever the employee alleges that disciplinary action was taken against the employee in violation of this section. The appeal shall be filed with the [state personnel advisory board administrative hearing commission; provided that the appeal shall be filed with the appropriate agency review board or body of nonmerit agency employers which have established appeal procedures substantially similar to those provided for merit employees in subsection 5 of section 36.390, RSMo. The appeal shall be filed within thirty days of the alleged disciplinary action. Procedures governing the appeal shall be in accordance with chapter [36] 536, RSMo. If the [board] commission or appropriate review body finds that disciplinary action taken was unreasonable, the [board] commission or appropriate review body shall modify or reverse the agency's action and order such relief for the employee as the [board] commission considers appropriate. If the [board] commission finds a violation of this section, it may review and recommend to the appointing authority that the violator be suspended on leave without pay for not more than thirty days or, in cases of willful or repeated violations, may review and recommend to the appointing authority that the violator forfeit the violator's position as a state officer or employee and disqualify the violator for appointment to or employment as a state officer or employee for a period of not more than two years. The decision of the [board] commission or

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- 59 appropriate review body in such cases may be appealed by any party pursuant to 60 law.
- 6. Each state agency shall prominently post a copy of this section in locations where it can reasonably be expected to come to the attention of all employees of the agency.
- 7. (1) In addition to the remedies in subsection 6 of this section, a person who alleges a violation of this section may bring a civil action for damages within ninety days after the occurrence of the alleged violation.
- 67 (2) A civil action commenced pursuant to this subsection may be brought 68 in the circuit court for the county where the alleged violation occurred, the county 69 where the complainant resides, or the county where the person against whom the 70 civil complaint is filed resides.
- 71 (3) An employee must show by clear and convincing evidence that he or 72 she or a person acting on his or her behalf has reported or was about to report, 73 verbally or in writing, a prohibited activity or a suspected prohibited activity.
 - (4) A court, in rendering a judgment in an action brought pursuant to this section, shall order, as the court considers appropriate, actual damages, and may also award the complainant all or a portion of the costs of litigation, including reasonable attorney fees.
- 301.716. 1. Any violation of the provisions of sections 301.700 to 301.714 shall be an infraction. An arrest or service of summons for violations of the provisions of sections 301.700 to 301.714 and section 577.065, RSMo, or the provisions of this chapter, chapter 304 or 307, RSMo, as such provisions relate to all-terrain vehicles may be made by the duly authorized law enforcement officer of any political subdivision of the state, the highway patrol [and the state water patrol].
 - 2. Violations of sections 301.700 to 301.714 and section 577.065, RSMo, or the provisions of this chapter, chapter 304 or 307, RSMo, as such provisions relate to all-terrain vehicles or any rule or order hereunder may be referred to the proper prosecuting attorney or circuit attorney who may, with or without such reference, institute appropriate proceedings.
- 3. Nothing in sections 301.700 to 301.714 and section 577.065, RSMo, or the provisions of this chapter, chapter 304 or 307, RSMo, as such provisions relate to all-terrain vehicles limits the power of the state to punish any person for any conduct which constitutes a crime by statute or at common law.

306.010. As used in this chapter the following terms mean:

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- 2 (1) "Motorboat", any vessel propelled by machinery, whether or not such 3 machinery is a principal source of propulsion;
 - (2) "Operate", to navigate or otherwise use a motorboat or a vessel;
- 5 (3) "Operator", the person who operates or has charge of the navigation or use of a vessel; 6
- 7 (4) "Owner", a person other than a lienholder, having the property in or title to a motorboat. The term includes a person entitled to the use or possession 8 of a motorboat subject to an interest of another person, reserved or created by 10 agreement and securing payment or performance of an obligation, but the term excludes a lessee under a lease not intended as security; 11
- 12 (5) "Parasailing", the towing of any person equipped with a parachute or kite equipment by any watercraft operating on the waters of this state; 13
 - (6) "Personal watercraft", a class of vessel, which is less than sixteen feet in length, propelled by machinery which is designed to be operated by a person sitting, standing or kneeling on the vessel, rather than being operated by a person sitting or standing inside the vessel;
- 18 (7) "Skiing", any activity that involves a person or persons being towed by a vessel, including but not limited to waterskiing, wake boarding, wake surfing, 19 knee boarding, and tubing; 20
 - (8) "Vessel", every motorboat and every description of motorized watercraft, and any watercraft more than twelve feet in length which is powered by sail alone or by a combination of sail and machinery, used or capable of being used as a means of transportation on water, but not any watercraft having as the only means of propulsion a paddle or oars;
 - (9) "Watercraft", any boat or craft, including a vessel, used or capable of being used as a means of transport on waters;
 - (10) "Water patrol division of the state highway patrol" or "water patrol division", the division responsible for enforcing the provisions of this chapter on the waters of this state. The revisor of statutes is instructed to replace the terms "Missouri state water patrol" or "state water patrol" wherever those terms exist in this chapter with the term "water patrol division";
- (11) "Waters of this state", any waters within the territorial limits of this state and lakes constructed or maintained by the United States Army Corps of 36 Engineers except bodies of water owned by a person, corporation, association, partnership, municipality or other political subdivision, public water supply

- 38 impoundments, and except drainage ditches constructed by a drainage district,
- 39 but the term does include any body of water which has been leased to or owned
- 40 by the state department of conservation.
 - 306.165. Each [water] patrol officer [appointed by the Missouri state
 - 2 water patrol and each of such other employees as may be designated by the
 - 3 patrol, before entering upon his or her duties, shall take and subscribe an oath
 - 4 of office to perform all duties faithfully and impartially, and shall be given a
 - 5 certificate of appointment, a copy of which shall be filed with the secretary of
 - 6 state, granting assigned to the water patrol division by the
 - 7 superintendent of the highway patrol as provided in section 43.390
 - 8 shall possess all the powers of a peace officer to enforce all laws of this state,
- 9 upon all of the following:
- 10 (1) The waterways of this state bordering the lands set forth in
- 11 subdivisions (2), (3), (4), and (5) of this section;
- 12 (2) All federal land, where not prohibited by federal law or regulation, and
- 13 state land adjoining the waterways of this state;
- 14 (3) All land within three hundred feet of the areas in subdivision (2) of
- 15 this section;
- 16 (4) All land adjoining and within six hundred feet of any waters
- 17 impounded in areas not covered in subdivision (2) with a shoreline in excess of
- 18 four miles;
- 19 (5) All land adjoining and within six hundred feet of the rivers and
- 20 streams of this state;
- 21 (6) Any other jurisdictional area, pursuant to the provisions of section
- 22 306.167;
- 23 (7) All premises leased or owned or under control of the Missouri state
- 24 [water] highway patrol.
- 25 Each [water] patrol officer assigned to the water patrol division may board
- 26 any watercraft at any time, with probable cause, for the purpose of making any
- 27 inspection necessary to determine compliance with the provisions of this
- 28 chapter. Each [water] patrol officer may arrest on view and without a warrant
- 29 any person he or she sees violating or who such patrol officer has reasonable
- 30 grounds to believe has violated any law of this state, upon any water or land area
- 31 subject to his or her jurisdiction as provided in this section or may arrest anyone
- 32 violating any law in his or her presence throughout the state. Each [water]
- 33 patrol officer, while investigating an accident or crime that was originally

committed within such patrol officer's jurisdiction, as set forth in this section,
may arrest any person who he or she has probable cause to believe has committed
such crime, even if the suspect is currently out of the **division of** water patrol's
jurisdiction. [Water] Patrol officers, if practicable, shall notify the sheriff or the
police department prior to making an arrest within their respective county or
city. Each [water] patrol officer shall comply with the training and certification
provisions of chapter 590, RSMo.

306.167. The uniformed members of the [state] water patrol division,

with the exception of radio personnel, shall have full power and authority as now

or hereafter vested by law in peace officers when working with and at the special

request of the sheriff of any county, the chief park ranger of any first class county

not having a charter form of government and containing a portion of a city with

a population exceeding four hundred thousand inhabitants, the chief of police of

any city, or the superintendent of the state highway patrol [as directed by the

commissioner of the water patrol]; provided, however, that such power and

authority shall be exercised only upon the prior notification of the chief law

enforcement officer of each jurisdiction.

306.168. In the investigation of an accident or crime that was originally committed within such patrol officer's jurisdiction, as set forth in section 306.165, the members of the water patrol division may request that the prosecuting or circuit attorney apply for, and members of the water patrol division may serve, search warrants anywhere within the state of Missouri, provided the sheriff of the 6 county in which the warrant is to be served, or his designee, shall be notified upon application by the applicant of the search warrant. The sheriff or his designee shall participate in serving the search warrant except for offenses pertaining to boating while intoxicated and the investigation of vessel accidents. Any designee of the sheriff shall be a deputy sheriff 10 or other person certified as a peace officer under chapter 590. The 11 12 sheriff shall always have a designee available.

306.185. 1. There is hereby created in the state treasury the "Missouri State Water Patrol Fund", which shall consist of money collected under section 306.030. The state treasurer shall be custodian of the fund and shall approve disbursements from the fund in accordance with sections 30.170 and 30.180, RSMo. Upon appropriation, money in the fund shall be used solely for the expenses of the Missouri state highway patrol, water patrol division, including but not limited to [personal] personnel expense, training expense, and

- 8 equipment expense for the purpose of enforcing the laws of this chapter.
- 9 2. Notwithstanding the provisions of section 33.080, RSMo, any moneys
- 10 remaining in the fund at the end of the biennium shall not revert to the credit of
- 11 the general revenue fund.
- 12 3. The state treasurer shall invest moneys in the fund in the same
- 13 manner as other funds are invested. Any interest and moneys earned on such
- 14 investments shall be credited to the fund.
- 15 4. Within available appropriations in this section, the commissioner of the
- 16 water patrol shall establish with the advice of the director of personnel an
- 17 equitable pay plan for the members of the water patrol and radio personnel
- 18 taking into consideration ranks and length of service.
- 19 5. If in the immediate previous fiscal year, the state's net general revenue
- 20 did not increase by two percent or more, the state treasurer shall deposit moneys,
- 21 except for gifts, donations, or bequests, received under this section beginning
- 22 January first of the current fiscal year into the state general revenue
- 23 fund. Otherwise, the state treasurer shall deposit such moneys in accordance
- 24 with the provisions of this section.
 - 311.615. There shall be a division within the department of [public safety]
 - revenue known as the "Division of Alcohol and Tobacco Control", which shall
 - 3 have as its chief executive officer the supervisor of alcohol and tobacco control
 - 4 appointed pursuant to section 311.610. All references to the division of liquor
 - 5 control and the supervisor of liquor control in the statutes shall mean the division
 - 6 of alcohol and tobacco control and the supervisor of alcohol and tobacco control.
 - 407.924. 1. The division of [liquor] alcohol and tobacco control within
- 2 the department of [public safety] revenue shall implement and enforce the
- 3 provisions of sections 407.925 to 407.934.
- 4 2. Beginning January 1, 2003, the division of [liquor] alcohol and
 - tobacco control shall submit an annual report to the general assembly on the
- 6 effectiveness of sections 407.925 to 407.934 in reducing tobacco possession by
- 7 minors and the enforcement activities by the division for violations of sections
- 8 407.925 to 407.934.
 - 542.261. As used in sections 542.261 to 542.296 and section 542.301, the
- 2 term "peace officer" means a police officer, member of the highway patrol [or
- 3 water patrol] to the extent otherwise permitted by law to conduct searches,
- 4 sheriff or deputy sheriff.
 - 544.157. 1. Any law enforcement officer certified pursuant to chapter 590,

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RSMo, of any political subdivision of this state, any authorized agent of the department of conservation, any commissioned member of the Missouri capitol police[,] and any commissioned member of the Missouri state park rangers [and 5 any authorized agent of the Missouri state water patrol] in fresh pursuit of a person who is reasonably believed by such officer to have committed a felony in 6 this state or who has committed, or attempted to commit, in the presence of such officer or agent, any criminal offense or violation of a municipal or county 8 9 ordinance, or for whom such officer holds a warrant of arrest for a criminal offense, shall have the authority to arrest and hold in custody such person 10 anywhere in this state. Fresh pursuit may only be initiated from within the 11 pursuing peace officer's, conservation agent's, capitol police officer's[,] or state 12park ranger's [or water patrol officer's] jurisdiction and shall be terminated once 13 the pursuing peace officer is outside of such officer's jurisdiction and has lost 14 contact with the person being pursued. If the offense is a traffic violation, the 15uniform traffic ticket shall be used as if the violator had been apprehended in the 16 municipality or county in which the offense occurred. 17

- 2. If such an arrest is made in obedience to a warrant, the disposition of the prisoner shall be made as in other cases of arrest under a warrant; if the violator is served with a uniform traffic ticket, the violator shall be directed to appear before a court having jurisdiction to try the offense; if the arrest is without a warrant, the prisoner shall be taken forthwith before a judge of a court with original criminal jurisdiction in the county wherein such arrest was made or before a municipal judge thereof having original jurisdiction to try such offense, who may release the person as provided in section 544.455, conditioned upon such person's appearance before the court having jurisdiction to try the offense. The person so arrested need not be taken before a judge as herein set out if given a summons by the arresting officer.
- 3. The term "fresh pursuit", as used in this section, shall include hot or fresh pursuit as defined by the common law and also the pursuit of a person who has committed a felony or is reasonably suspected of having committed a felony in this state, or who has committed or attempted to commit in this state a criminal offense or violation of municipal or county ordinance in the presence of the arresting officer referred to in subsection 1 of this section or for whom such officer holds a warrant of arrest for a criminal offense. It shall include also the pursuit of a person suspected of having committed a supposed felony in this state, though no felony has actually been committed, if there is reasonable ground for

- 38 so believing. "Fresh pursuit" as used herein shall imply instant pursuit.
- 4. A public agency electing to institute vehicular pursuits shall adopt a
- 40 policy for the safe conduct of vehicular pursuits by peace officers. Such policy
- 41 shall meet the following minimum standards:
- 42 (1) There shall be supervisory control of the pursuit;
- 43 (2) There shall be procedures for designating the primary pursuit vehicle
- 44 and for determining the total number of vehicles to be permitted to participate
- 45 at one time in the pursuit;
- 46 (3) There shall be procedures for coordinating operation with other
- 47 jurisdictions; and
- 48 (4) There shall be guidelines for determining when the interests of public
- 49 safety and effective law enforcement justify a vehicular pursuit and when a
- 50 vehicular pursuit should not be initiated or should be terminated.
 - 577.090. Any law enforcement officer shall and any agent of the
 - 2 conservation commission or deputy or member of the highway patrol, water
 - 3 patrol [officer] division, may enforce the provisions of sections 577.070 and
 - 4 577.080 and arrest violators thereof; except that conservation agents [and water
 - 5 patrolmen] may enforce such provisions only upon the water, the banks thereof
 - 6 or upon public land.
 - 621.015. The "Administrative Hearing Commission" is assigned to the
 - office of administration. It shall consist of no more than [three] five
 - 3 commissioners. The commissioners shall be appointed by the governor with the
 - 4 advice and consent of the senate. The term of each commissioner shall be for six
 - 5 years and until his successor is appointed, qualified and sworn. The
- 6 commissioners shall be attorneys at law admitted to practice before the supreme
- 7 court of Missouri, but shall not practice law during their term of office. Each
- 8 commissioner shall receive annual compensation of fifty-one thousand dollars plus
- 9 any salary adjustment provided pursuant to section 105.005, RSMo. Each
- 10 commissioner shall also be entitled to actual and necessary expenses in the
- 11 performance of his duties. The office of the administrative hearing commission
- 12 shall be located in the City of Jefferson and it may employ necessary clerical
- 13 assistance, compensation and expenses of the commissioners to be paid from
- 14 appropriations made for that purpose.
 - 621.075. 1. Except as otherwise provided by law, any employee
- 2 with merit status who has been dismissed or involuntarily demoted for
- 3 cause or suspended for more than five working days shall have the

right to appeal to the administrative hearing commission. Any such person shall be entitled to a hearing before the administrative hearing commission by the filing of an appeal setting forth in substance the employee's reasons for claiming that the dismissal, suspension, or demotion was for political, religious, or racial reasons, or not for the good of the service with the administrative hearing commission within thirty days after the effective date of the action. The decision of the appointing authority shall contain a notice of the right of appeal in substantially the following language:

"Any employee with regular status who has been dismissed or involuntarily demoted for cause or suspended for more than five working days may appeal to the administrative hearing commission. To appeal, you must file an appeal with the administrative hearing commission within thirty days after the effective date of the decision. If any such appeal is sent by registered mail or certified mail, it will be deemed filed on the date it is mailed; if it is sent by any method other than registered mail or certified mail, it will be deemed filed on the date it is received by the commission."

- 2. The procedures applicable to the processing of such hearings and determinations shall be those established by chapter 536. The administrative hearing commission may hold hearings or may make decisions based on stipulation of the parties, consent order, agreed settlement, or by disposition in the nature of default judgment, judgment on the pleadings, or summary determination, in accordance with the rules and procedures of the administrative hearing commission. No hearing shall be public unless requested to be public by the employee. The administrative hearing commission shall maintain a transcript of all testimony and proceedings in hearings governed by this section, and decisions of the administrative hearing commission under this section shall be binding subject to appeal by either party. The administrative hearing commission may make any one of the following appropriate orders:
- 36 (1) Order the reinstatement of the employee to the employee's 37 former position;
 - (2) Sustain the dismissal of such employee;
- 39 (3) Except as provided in subdivisions (1) and (2) of this 40 subsection, the administrative hearing commission may sustain the

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dismissal, but may order the director of personnel to recognize reemployment rights for the dismissed employee pursuant to section 36.240, in an appropriate class or classes, or may take steps to effect the transfer of such employee to an appropriate position in the same or another division of service.

3. After an order of reinstatement has been issued and all parties have let the time for appeal lapse or have filed an appeal and that appeal process has become final and the order of reinstatement has been affirmed, the administrative hearing commission shall commence a separate action to determine the date of reinstatement and the amount of back pay owed to the employee. This action may be done by hearing, or by affidavit, depositions, or stipulations, or by agreement on the amount of back pay owed. No hearing shall be public unless requested to be public by the employee.

650.005. 1. There is hereby created a "Department of Public Safety" in charge of a director appointed by the governor with the advice and consent of the senate. The department's role will be to provide overall coordination in the state's public safety and law enforcement program, to provide channels of coordination with local and federal agencies in regard to public safety, law enforcement and with all correctional and judicial agencies in regard to matters pertaining to its responsibilities as they may interrelate with the other agencies or offices of state, local or federal governments.

- 9 2. All the powers, duties and functions of the state highway patrol, 10 chapter 43, RSMo, and others, are transferred by type II transfer to the department of public safety. The governor by and with the advice and consent of 11 the senate shall appoint the superintendent of the patrol. With the exception of 12sections 43.100 to 43.120, RSMo, relating to financial procedures, the director of 13 14public safety shall succeed the state highways and transportation commission in 15 approving actions of the superintendent and related matters as provided in 16 chapter 43, RSMo. Uniformed members of the patrol shall be selected in the manner provided by law and shall receive the compensation provided by 17law. Nothing in the Reorganization Act of 1974, however, shall be interpreted to affect the funding of appropriations or the operation of chapter 104, RSMo, 19 relating to retirement system coverage or section 226.160, RSMo, relating to 20workers' compensation for members of the patrol. 21
 - 3. [All the powers, duties and functions of the supervisor of liquor control,

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chapter 311, RSMo, and others, are transferred by type II transfer to the department of public safety. The supervisor shall be nominated by the department director and appointed by the governor with the advice and consent of the senate. The supervisor shall appoint such agents, assistants, deputies and inspectors as limited by appropriations. All employees shall have the qualifications provided by law and may be removed by the supervisor or director

of the department as provided in section 311.670, RSMo.

- 4. The director of public safety, superintendent of the highway patrol and transportation division of the department of economic development are to examine the motor carrier inspection laws and practices in Missouri to determine how best to enforce the laws with a minimum of duplication, harassment of carriers and to improve the effectiveness of supervision of weight and safety requirements and to report to the governor and general assembly by January 1, 1975, on their findings and on any actions taken.
- 5. The Missouri division of highway safety is transferred by type I transfer to the department of public safety. The division shall be in charge of a director who shall be appointed by the director of the department.
- 40 6.] All the powers, duties and functions of the safety and fire prevention 41 bureau of the department of public health and welfare are transferred by type I 42 transfer to the director of public safety.
- [7.] 4. All the powers, duties and functions of the state fire marshal, chapter 320, RSMo, and others, are transferred to the department of public safety by a type I transfer.
- [8.] 5. All the powers, duties and functions of the law enforcement assistance council administering federal grants, planning and the like relating to Public Laws 90-351, 90-445 and related acts of Congress are transferred by type I transfer to the director of public safety. The director of public safety shall appoint such advisory bodies as are required by federal laws or regulations. The council is abolished.
- [9.] 6. The director of public safety shall promulgate motor vehicle regulations and be ex officio a member of the safety compact commission in place of the director of revenue and all powers, duties and functions relating to chapter 307, RSMo, are transferred by type I transfer to the director of public safety.
 - [10.] 7. The office of adjutant general and the state militia are assigned to the department of public safety; provided, however, nothing herein shall be construed to interfere with the powers and duties of the governor as provided in

59 article IV, section 6 of the Constitution of the state of Missouri or chapter 41, 60 RSMo.

[11.] 8. All the powers, duties and functions of the Missouri boat commission, chapter 306, RSMo, and others, are transferred by type I transfer to the "Missouri State Water Patrol", which is hereby created, in the department of public safety. The Missouri boat commission and the office of secretary to the commission are abolished. [The Missouri state water patrol shall be headed by a boat commissioner who shall be appointed by the governor, with the advice and consent of the senate.] All deputy boat commissioners and all other employees of the commission who were employed on February 1, 1974, shall be transferred to the water patrol without further qualification. Effective January 1, 2011, all the powers, duties, and functions of the Missouri state water patrol are transferred to the division of water patrol within the Missouri state highway patrol as set out in section 43.390.

[12.] 9. The [division of veterans affairs] Missouri veterans's commission, chapter 42, RSMo, is assigned to the [office of adjutant general. The adjutant general, with the advice of the veterans' board, shall appoint the director of the division of veterans affairs who shall serve at the pleasure of the adjutant general] department of public safety.

[13.] 10. Any rule or portion of a rule, as that term is defined in section 536.010, RSMo, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536, RSMo, and, if applicable, section 536.028, RSMo. This section and chapter 536, RSMo, are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536, RSMo, to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2009, shall be invalid and void.

[306.161. The Missouri state water patrol is authorized to employ, within the limits of appropriations and notwithstanding any other provision of law to the contrary, such personnel as may be necessary to properly perform the duties of the water patrol, and the water patrol shall prescribe the duties and responsibilities of such personnel.]

[306.163. 1. The governor, by and with the advice and consent of the senate, shall appoint a commissioner of the Missouri

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state water patrol to serve at the pleasure of the governor. The commissioner shall take and subscribe an oath of office to perform the commissioner's duties faithfully and impartially. The commissioner appointed by the governor shall have at least ten years of experience in law enforcement similar to the duties exercised by uniformed officers of the state water patrol or at least five years of experience as a uniformed officer of the state water patrol.

- 2. The commissioner shall prescribe rules for instruction and discipline and make administrative rules and regulations and fix the hours of duty for the members of the patrol. The commissioner shall have charge of the office of the patrol, shall be custodian of the records of the patrol, and shall direct the day-to-day activities of the officers, patrolmen and office personnel.
- 3. The commissioner shall be given a certificate of appointment, a copy of which shall be filed with the secretary of state, granting him or her all the powers of a peace officer to enforce all the laws of this state within the jurisdiction of the water patrol as listed in section 306.165, provided that he has completed a law enforcement training course which meets the standards established in chapter 590, RSMo.
- 4. In the absence, or upon the disability, of the commissioner, or at the time the commissioner designates, the lieutenant colonel shall assume the duties of the commissioner. In case of the disability of the commissioner and the lieutenant colonel, the governor may designate a major as acting commissioner and when so designated, the acting commissioner shall have all the powers and duties of the commissioner.]

[306.227. Patrolmen and radio personnel of the water patrol shall not be less than twenty-one years of age. No person shall be appointed as commissioner or as a member of the patrol or as a member of the radio personnel who:

(1) Has been convicted of a felony or any crime involving moral turpitude, or against whom any indictment or information may then be pending charging the person with having committed a crime; 9 (2) Is not of good character;

- (3) Is not a citizen of the United States;
- 11 (4) At the time of appointment is not a citizen of the state 12 of Missouri;

- (5) Has not completed a high school program of education under chapter 167, RSMo, or has not obtained a General Educational Development (GED) certificate, and who has not obtained advanced education and experience as approved by the commissioner; or
- (6) Does not possess ordinary physical strength, and who is not able to pass the physical and mental examination that the commissioner prescribes.]

[306.228. 1. The commissioner may appoint from within the membership not more than one assistant commissioner, two majors, nine captains, nine lieutenants, and one director of radio, each of whom shall have the same qualifications as the commissioner, and such additional force of sergeants, corporals and patrolmen and such numbers of radio personnel as the commissioner deems necessary.

- 2. In case of a national emergency the commissioner may name additional patrolmen and radio personnel in a number sufficient to replace, temporarily, patrolmen and radio personnel called into military services.
- 3. Applicants shall not be discriminated against because of race, creed, color, national origin, religion or sex.]

[306.229. 1. The commissioner is authorized and empowered to prescribe policies providing increases in the salaries of patrolmen and radio personnel of the water patrol, subject to appropriations. Each year, prior to January first, the commissioner shall submit a salary schedule report to the governor, speaker of the house of representatives, and the president pro tem of the senate. The salary schedule report prepared by the commissioner shall include, in addition to other matters deemed pertinent to the commissioner, a comparison of the salaries of police officers of three police departments that employ similar numbers of patrol officers in the state. Such report shall also include a full description and

comparison of each department position used to determine parity for all patrol positions of sergeant and above. The governor may make additional recommendations to the report and forward them to the speaker of the house of representatives and president pro tem of the senate. The speaker of the house of representatives and the president pro tem of the senate may assign the salary schedule report to the appropriate standing committees to review the salary comparisons to ensure that parity, as adjusted for equivalent duties and functions, in the salary of patrolmen and radio personnel of the water patrol and officers of the three police departments that employ similar numbers of patrol officers in the state is maintained. The commissioner of the water patrol shall testify before the appropriate committee on the salary schedule report if called up by such committee.

2. The service of a member of the patrol, who has served in the armed forces of the United States and who has subsequently been reinstated as a member of the patrol within ninety days after receiving a discharge other than dishonorable from the armed forces of the United States, shall be considered service with the patrol as a member of the patrol rendered since last becoming a member prior to entrance into the armed forces of the United States; except that no member shall be entitled to any credit, privilege or benefit provided by this chapter if such reenlistment, waiver of discharge, acceptance of commission or any other action with the armed forces beyond the period of service for which such member was originally commissioned, enlisted, inducted or called.]

[306.230. 1. The commissioner shall prescribe rules for instruction and discipline and make all administrative rules and regulations and fix the hours of duty for the members of the patrol. Any rule or portion of a rule, as that term is defined in section 536.010, RSMo, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536, RSMo, and, if applicable, section 536.028, RSMo. This section and chapter 536, RSMo, are nonseverable and if any of the powers vested with the general assembly under chapter 536, RSMo, to review, to delay

the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2007, shall be invalid and void. The commissioner shall divide the state into districts and assign members of the patrol to such districts in a manner deemed proper to carry out the purposes of this chapter. The commissioner may call members of the patrol from one district to another.

2. The commissioner may, by general order, establish for the circumstances under which members of the patrol are promoted. The commissioner shall classify and, by promotion, increase the rank of lieutenant colonels, majors, captains, lieutenants, sergeants, corporals, patrolmen, and radio personnel from the next lower rank after not less than one year of service satisfactorily performed therein. If the commissioner finds the candidate pool to fill a position through promotion is not sufficient from which to select, the commissioner may promote an individual from the next lower rank.]

[306.232. 1. After a probation period of one year, members of the patrol shall be subject to removal, reduction in rank, or suspension of more than three days only for cause after a petition with a formal charge has been filed in writing before or by the commissioner and upon a finding and vote by a majority of a board of six patrol members after a hearing. The members of the board shall be randomly selected from districts or divisions other than that of the accused. The board shall be composed of six unbiased members including one nonvoting captain, one lieutenant, and four members of the same rank as the accused member. The randomly selected captain shall serve as presiding officer at the hearing. Within thirty days after the petition is filed, unless the accused consents to an extension of the time, the board shall conduct a hearing and report to the commissioner the finding and vote of the majority of the board, whether the charges are true, and what discipline, if any, should be imposed. All lawful rules, regulations, and orders of the commissioner shall be obeyed by the members of the patrol, who shall be subject to dismissal or one or

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more of the following as adjudged by the commissioner:

- (1) Suspension without pay for not more than thirty days;
- (2) Reduction in rank; or
- (3) Disciplinary transfer at the member's expense. Nothing in this section shall be construed to prevent nondisciplinary transfers of members if the commissioner determines that such transfers are for the good of the patrol. No hearings shall be required in the case of reprimands or suspensions of three days or less which may be imposed at the discretion of the commissioner.
- 2. If a complaint is filed against a member, the member shall be provided a copy of the complaint promptly after the complaint is filed by or received by the patrol. Unless the member consents in writing to an earlier time, the member shall not be questioned by the patrol about the complaint or ordered to respond in writing to the complaint until forty-eight hours after the member has received a copy of the complaint. The member shall have a reasonable opportunity to have counsel present during any questioning related to the complaint. Prior to the commissioner or the patrol making an initial recommendation of discipline, the member shall be entitled to a copy of any investigation reports and any other written or recorded information or other evidence reviewed by the patrol which relates to the complaint; and the member will be afforded an opportunity to present a written response thereto.
- 3. Notwithstanding the provisions of this subsection or subsection 2 of this section to the contrary, the commissioner may postpone notifying a member that a complaint has been filed against him or her and may withhold the complaint and part or all of the investigation report and other evidence if the commissioner determines that such disclosures shall seriously interfere with the investigation regarding such complaint or any other investigation being conducted by the patrol or may likely jeopardize the health or safety of any person. Nothing in this subsection shall be construed to limit the rights of parties to discovery in civil or criminal litigation.]

- 2 306.229, 306.230, and 306.232, the repeal and reenactment of sections 32.028,
- $3 \quad 36.031, \ 43.040, \ 43.050, \ 58.445, \ 301.716, \ 306.010, \ 306.165, \ 306.167, \ 306.168,$
- 4 306.185, 311.615, 407.924, 542.261, 544.157, 577.090, and 650.005, and the
- 5 enactment of sections 43.390 and 104.809 shall become effective on January 1,
- 6 2011.

Section C. Because of the need to promote the health care of state

- employees and of citizens of this state, section 37.600 of section A of this act is
- 3 deemed necessary for the immediate preservation of the public health, welfare,
- 4 peace and safety, and is hereby declared to be an emergency act within the
- 5 meaning of the constitution, and section A of this act shall be in full force and
- 6 effect upon its passage and approval.

Bill

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